

Message Text

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PAGE 01 STATE 107365
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY IO/ML:MJACOBS:AF/E:RPOST:MR
APPROVED BY P:DNEWSOM
NEA/EGY:DEZWEIFE/DZWEIFEL(DRAFT
AF:RMOOSE
ARA/CCA:WSMITH
IO:GBHELMAN
IO/ML:PWKRIEBEL
INR/DDR:JDONOVAN
S/S:JETHYDEN

-----065049 270402Z /73

O 270300Z APR 78
FM SECSTATE WASHDC
TO AMEMBASSY ALGIERS IMMEDIATE
USINT BAGHDAD IMMEDIATE
AMEMBASSY SANA IMMEDIATE
AMEMBASSY COLOMBO IMMEDIATE
AMEMBASSY DAMASCUS IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY DJIBOUTI IMMEDIATE
AMEMBASSY ISLAMABAD IMMEDIATE
AMEMBASSY JIDDA IMMEDIATE
AMEMBASSY JAKARTA IMMEDIATE
AMEMBASSY KABUL IMMEDIATE
AMEMBASSY KHARTOUM IMMEDIATE
INFO AMEMBASSY ADDIS ABABA IMMEDIATE
AMEMBASSY BELGRADE IMMEDIATE
AMEMBASSY BONN IMMEDIATE
USINT HAVANA IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MOGADISCIO IMMEDIATE
AMEMBASSY MOSCOW IMMEDIATE
AMEMBASSY PARIS IMMEDIATE

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AMEMBASSY ROME IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE
USMISSION USNATO IMMEDIATE
AMEMBASSY CAIRO IMMEDIATE

S E C R E T STATE 107365

EXDIS

E.O. 11652:GDS

TAGS: PORC

SUBJECT:MULTILATERAL AFFAIRS: REPRESENTATIONS ON CUBA'S
ROLE IN THE HORN

1. INTRODUCTION: AS ADDRESSEES MAY ALREADY BE AWARE, ETHIOPIAN LEADER MENGISTU HAILE MARIAM IS NOW IN HAVANA AND REPRESENTATIVES OF THE ERITREAN LIBERATION MOVEMENTS MAY ALSO BE THERE. THIS SUGGESTS THAT NEXT FEW DAYS MAY BE CRITICAL IN DECIDING WHETHER THE ERITREAN CONFLICT WILL BE RESOLVED VIA A CUBAN-SPONSORED NEGOTIATED SETTLEMENT OR WHETHER PRESSURE FOR CUBAN COMBAT INVOLVEMENT WILL INCREASE. WHILE NEITHER A CUBAN COMBAT ROLE NOR A PAX CUBANA IS IN OUR INTEREST, A NEGOTIATED RESOLUTION OF THE ERITREAN CONFLICT WOULD BE LESS LIKELY TO CAUSE IMMEDIATE SECURITY CONCERNS TO THE SUDANESE, SAUDIS, ET AL, AND WOULD ALSO STRENGTHEN ARGUMENTS FOR A REDUCTION OF THE CUBAN MILITARY PRESENCE IN ETHIOPIA. UNLESS THE LOCAL CIRCUMSTANCES DICTATE OTHERWISE, WE THINK THIS IS AN APPROPRIATE TIME TO CONVEY OUR CONCERNS ABOUT THE DEVELOPING SITUATION IN ERITREA AND ITS POSSIBLE RAMIFICATIONS

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FOR THE CREDIBILITY OF THE NON-ALIGNED MOVEMENT (NAM)

TO KEY NON-ALIGNED GOVERNMENTS.

2. FOR COLOMBO, JAKARTA, KABUL, KHARTOUM, NEW DELHI (NON-ALIGNED COORDINATING COMMITTEE MEMBERS): UNLESS HE PERCEIVES OBJECTIONS IN THE LOCAL CONTEXT, WHICH SHOULD BE REPORTED TO THE DEPARTMENT, THE AMBASSADOR SHOULD CONVEY THE POINTS IN PARAGRAPH 5 TO APPROPRIATE SENIOR HOST GOVERNMENT OFFICIALS. REPRESENTATIONS SHOULD BE MADE PRIOR TO THE MAY 6-10 MEETING OF THE NON-ALIGNED COORDINATING BUREAU (NACB) AT KABUL. FYI: ADDRESSEES WERE SELECTED FROM AMONG THE MEMBERSHIP OF THE NACB FOR THEIR RELATIVE MODERATION IN THE NAM SPECTRUM AND KNOWN CONCERN ABOUT THE CUBAN ROLE IN AFRICA. A SIMILAR APPROACH HAS ALREADY BEEN MADE TO THE YUGOSLAVS, WHO SHARE OUR VIEWS CONCERNING THE EFFECT ON THE NAM OF THEIR INVOLVEMENT IN ERITREA. END FYI.

3. FOR ALGIERS, BAGHDAD, DAMASCUS, DAR ES SALAAM, SANA, JIDDA, LAGOS, NAIROBI: WE WOULD APPRECIATE THE

ADVICE OF ADDRESSEE POSTS AS TO WHETHER US APPROACHES ALONG THE LINES OF PARAGRAPH 5 WOULD BE WELCOMED BY THE HOST GOVERNMENTS AND WOULD BE MORE LIKELY TO STIMULATE OR DISCOURAGE PRESSURE ON CUBA THROUGH THE NAM. POSTS ARE AUTHORIZED TO CONVEY THESE TALKING POINTS WITHOUT FURTHER REFERENCE TO THE DEPARTMENT IF THEY BELIEVE THE APPROACHES WOULD BE WELL RECEIVED.

4. IN MAKING THESE REPRESENTATIONS, POSTS SHOULD KEEP IN MIND THAT THE DEPARTMENT WISHES TO AVOID ANY APPEARANCE OF INTERFERENCE IN INTERNAL NAM AFFAIRS. ALL REPORTING OF THESE CONVERSATIONS SHOULD BE SENT INFO TO USUN AND KABUL.

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5. TALKING POINTS:

- THE U.S. UNDERSTANDS AND RESPECTS GENUINE NON-ALIGNMENT AND RECOGNIZES THE POTENTIAL CONTRIBUTION OF THE NON-ALIGNED MOVEMENT TO INTERNATIONAL PEACE. IT HAS BEEN OUR UNDERSTANDING THAT THE NON-ALIGNED MOVEMENT RESTS ON THE CLEAR PRINCIPLE OF DETACHMENT FROM ACTIVITIES ASSOCIATED WITH EITHER OF THE MAJOR MILITARY POWERS AND THEIR ALLIES.

- WE THEREFORE FIND INCONSISTENT WITH THIS PRINCIPLE CUBAN ACTIVITIES IN AFRICA WHICH

ARE SUPPORTED BY AND APPARENTLY CLOSELY LINKED WITH

SOVIET OBJECTIVES (I.E., A COMBINED MILITARY BUILDUP WHICH WE BELIEVE WILL LEAD TO THE ESTABLISHMENT OF PERMANENT MILITARY BASE FACILITIES AND PERMANENT GARRISONS OF FOREIGN TROOPS.)

- CUBA JUSTIFIED ITS INTERVENTION IN THE OGADEN CONFLICT ON THE GROUNDS OF DEFENSE OF ETHIOPIA'S TERRITORIAL INTEGRITY. THE CUBANS ARE NOW APPARENTLY ABOUT TO EMBARK ON A COMBAT ROLE IN ERITREA. SINCE THERE IS NO INVADING FORCE INVOLVED N ERITREA'S SIDE, CUBA'S JUSTIFICATION FOR INVOLVEMENT IN ERITREA IS OPEN TO SERIOUS QUESTION.

- WE ARE ALSO CONCERNED THAT THE SEEMING LACK OF ATTENTION AMONG THE NON-ALIGNED STATES TO THE IMPLICATIONS OF CUBA'S ACTIVITIES IN AFRICA COULD UNDERMINE THE CREDIBILITY AND EFFECTIVENESS OF THE NON-ALIGNED CONCEPT WITH THE AMERICAN PUBLIC AND CONGRESS ON OTHER
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MATTERS OF IMPORTANCE TO THE NAM.

- IN OUR DESIRE TO ASSESS ACCURATELY THE OBJECTIVES
AND CONCERNS OF KEY NAM MEMBERS, WE WOULD
APPRECIATE THE VIEWS OF () ON THE FOREGOING.

- WE WOULD ALSO APPRECIATE YOUR VIEWS ON HOW THE NON-
ALIGNED MOVEMENT IS LIKELY TO TREAT CUBAN INTERVENTION
IN AFRICA AND PARTICULARLY THE POTENTIAL INVOLVEMENT
OF CUBAN FORCES IN ERITREA AT ITS MEETINGS AT KABUL
AND BELGRADE.

6. FOR CAIRO: RECOGNIZE THAT YOU HAVE ALREADY TAKEN
UP THIS SUBJECT WITH GOE. BACKGROUND AND TALKING
POINTS SENT FOR YOUR INFORMATION.

7. FOR DAR ES SALAAM: COMMENTS IN PARA 6 APPLY SINCE
CUBAN ISSUE WAS RAISED IN YOUR 988.

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INFO OCT-01 ISO-00 SSO-00 /016 R

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DRAFTED BY: IO/ML:PWKRIEBEL

APPROVED BY: IO/SA:

S/S:O:MVKENNEDY

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R 280310Z APR 78

FM SECSTATE WASHDC

TO AMEMBASSY NAIROBI

AMEMBASSY NEW DELHI

S E C R E T STATE 107365

EXDIS

FOLLOWING REPEAT SECSTATE 107365 SENT ACTION ALGIERS, BAGHDAD, SANA, COLOMBO, DAMASCUS, DAR ES SALAAM, DJIBOUTI, ISLAMABAD, JIDDA, JAKARTA, KAGUL, KHARTOUM INFO ADDIS ABABA, BELGRADE, BONN, HAVANA, LAGOS, LONDON, MOGADISCIO, MOSCOW, PARIS, ROME, USUN NEW YORK, USNATO, CAIRO, 27 APR 78

QUOTE S E C R E T STATE 107365

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UNQUOTE VANCE

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, INTERVENTION, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 27 apr 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE107365
Document Source: CORE
Document Unique ID: 00
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Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780179-0709
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From: STATE
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Legacy Key: link1978/newtext/t1978049/aaaaahcv.tel
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Litigation History:
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Message ID: be02eeb5-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 23 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3066491
Secure: OPEN
Status: NATIVE
Subject: MULTILATERAL AFFAIRS: REPRESENTATIONS ON CUBA'S ROLE IN THE HORN
TAGS: PORG, PGOV, DJ, SO, ET, CU
To: ALGIERS BAGHDAD MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/be02eeb5-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
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20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014